#### Centrally Sponsored Scheme for "Development of AYUSH Institutions"

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There are 459 Ayurveda, Siddha, Unani, Homoeopathy, Yoga and Naturopathy colleges imparting under-graduate and post-graduate education (Ayurveda 233, Siddha 7, Unani 38, Homoeopathy 181. In spite of the fact that minimum standards of education and mandatory infrastructural requirements have been laid down by the Central Council of India Medicine (CCIM) and Central Council of Homoeopathy (CCH) for these institutions, a large number of institutions do not fulfill the infrastructural norms and minimum standards of education as has been revealed by periodical visitation of the regulatory councils as well as by the C&AG Audit Report No.16 of 2005. The mushrooming growth of sub-standard AYUSH colleges led the Central Government to amend the Indian Medicine Central Council and Homoeopathic Central Council Acts in 2003 and 2007 respectively for making prior permission of Central Government mandatory for starting a new institute. The need for upgrading these existing institutions has been a recurring theme in the Working Group and Steering Committee Reports constituted by the Planning Commission during the 10<sup>th</sup> and 11<sup>th</sup> Plans. Towards the end of the 9<sup>th</sup> Plan, the Scheme of 'Development of Institutions' for strengthening and upgradation of existing AYUSH UG/PG institutions was started, but significant funding has been provided only in the last three years of the 10<sup>th</sup> Plan. So far an assistance of Rs.117.00 crore has been provided to approximately 250 institutions. However, funding has ranged from Rs.10.00 lakh to Rs.62.00 lakh in most cases which was not adequate for their upgradation.

The scheme has been independently evaluated by M/s. A.F. Ferguson & Co., New Delhi. The M/s. A.F. Ferguson & Co. have suggested alternative ways to routing funds from Central Government to implementing agencies in view of the inordinate delay in releasing the funds by the State Finance Department to implementing agencies. They have also advised that funding should be on the

basis of project based proposal instead of an elaborate schematic pattern laid down under the Scheme. They have also suggested that funds disbursed to the institution should be kept valid for the duration of the entire Plan period. They have also suggested up-scaling of refunding, in view of the fact that 90 to 95% grant received by these institutions from State Government is spent on salaries and very meager amount is left for infrastructural strengthening. The scheme has been extensively revised and modified keeping in view the feedback received during the implementation of the scheme and inputs from the independent evaluation.

The Scheme had the following components in the 10<sup>th</sup> Plan:

- (i) Development of ISM&H UG colleges.
- (ii) Assistance to PG Medical Education.
- (iii) Re-orientation Training Programme for ISM&H personnel.
- (iv) Renovation and Strengthening of hospital wards of Govt./Govt.

aided teaching hospitals of ISM&H.

- (v) Establishment of Computer Laboratory in ISM&H colleges.
- (vi) Upgradation of academic institutes to the status of State Model Institute of Ayurveda/Siddha/Unani/Homoeopathy.

Keeping in view the feedback regarding the implementation of the above components as well as the inputs given by the independent evaluation it is proposed to modify the scheme of Development of Institutions in the 11<sup>th</sup> Plan as follows:

Α.	Infrastructural development of AYUSH U.G./P.G. Institutions.	Upto Rs.2.00 crore for UG and Rs.3.00 crore for PG institution for the Plan period to be released in two installments.
В.	Assistance for add-on P.G./Pharmacy/Para- Medical courses in existing AYUSH Institutions.	Upto Rs. 3.00 crore for the Plan period to be released in two installments.
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С. Development of Model AYUSH Institutions Upto Rs.5.00 crore /Centre of Advanced Studies. for the Plan period to be released in two installments.

One time assistance on 50:50 matching share D. Upto Rs.10.00 crore basis for opening of new Ayurveda, Siddha, Unani and Homoeopathy Institutions/AYUSH Universities in States not having such Institutions.

An institution would be considered for assistance only for one of the above components during 11<sup>th</sup> Plan. In case an institution has availed of assistance during the 10<sup>th</sup> Plan it would be eligible only for the balance of the revised guidelines of assistance.

### Eligibility Criteria for A&B:

#### Funds to Govt./Govt.- aided AYUSH Institutions:

(i) Govt./Govt.-aided institutions duly recognized by the Central Government for last five years.

- (ii) Institutions having at least 80% of teachers as per CCIM and CCH norms.
- (iii) Assistance to be given on a Detailed Project Report for upgradation of the Institutions duly appraised by a Committee comprising of the Principal of the Institution, nominee of the affiliating University and the nominee of the State Directorate of ISM&H.

## Funds to private but not for profit AYUSH Institutions:

- (i) The Institution should be duly recognized by the Central Government for at least 8 years.
- (ii) The Institutions must have 80% teachers as per CCIM and CCH norms in position for at least three years. (Income Tax deduction in Form – 16 to be provided in respect of the teachers for the last three years).
- (iii) The Institution must have 60% bed occupancy in the IPD and an OPD average daily attendance of at least 250 patients in the last three years.

## C. <u>Eligibility Criteria for model institutions/center of advanced studies.</u>

- (i) Govt./Govt. aided institutions identified by the State Government and or two renowned AYUSH experts on the criteria of good infrastructure for post graduate education and research and significant contribution in the areas of academic and clinical research.
- (ii) A Detailed Project Report duly appraised by a Committee comprising of the Institution Principal, a renowned expert nominated by the Department of AYUSH and nominee of the State Directorate of ISM&H.

## D. <u>Eligibility Criteria for new institution/university:</u>

(i) One time grant for new institution/university for States not having AYUSH institution/AYUSH University.

- (ii) Allotment of minimum 7.5 acres of land by the State Government.
- (iii) A Detailed Project Report duly appraised the nominees of Department of AYUSH, State Directorate of AYUSH and two renowned AYUSH experts nominated by the Department of AYUSH.

## Pattern of assistance under the Scheme.

- A. Infrastructural development of AYUSH U.G./P.G. Institutions.
  - Construction of OPD/IPD/Teaching Departments/ 70% of the Library/Laboratories/Girls' Hostel/Boys' Hostel, etc. grant
  - Equipment, Furniture, Library books, payment of stipend for PG 30% of the institution etc.
    grant
- B. Assistance for add-on P.G./Pharmacy/Para-Medical courses in existing AYUSH Institutions.
  - Construction of OPD/IPD/Teaching Departments/ 50% of the Library/Laboratories/Girls' Hostel/Boys' Hostel and other requisite grant. structure.
  - Recurring expenditure on engagement of new teachers as per 50% of the norms, stipend of PG students/equipment, furniture, library books, grant.
    etc. (Payment of salary to teachers and stipend to PG students will be as per the State norms.)
- C. Development of Model AYUSH Institutions /Centre of Advanced Studies.

- Construction of OPD/IPD/Laboratories/Pharmacy/Animal 60% of the House/Herbal Garden/Sepciality Clinics/Seminar Room, etc. grant.
- Expenditure on equipment/computerization/furniture/ library 40% of the books and other recurring expenditure on salaries of additional grant. staff/stipend of students, etc.

(This scheme is designed mainly for development of a center for advanced studies/training/research in particular specialities depending upon the Detailed Project Report to be appraised by a Committee comprising of the Principal of the Institution, a nominee of the Deptt. of AYUSH and a nominee of the State Directorate of ISM&H).

- D. One time assistance on 50:50 matching share basis for opening of new Ayurveda, Siddha, Unani and Homoeopathy Institutions/AYUSH Universities in States not having such Institutions to be released in two installments.
  - This scheme will be admissible only to such States which do not have Ayurveda, Siddha, Unani and Homoeopathy institutions in the Government sector or AYUSH University. It will be completely a project based proposal to be appraised by a Committee comprising of State Secretary/State Director of ISM&H, concerned Advisers from Deptt. of AYUSH and a renowned academician to be nominated by the Deptt. of AYUSH.
  - Revised expenditure under the above components could be borne by the States after the Plan period

Guidelines for submission of application and implementation of Scheme:

(i) Institution desirous of availing assistance under the Scheme are required to forward their Detailed Project Report duly appraised as provided under the Scheme alongwith documents/undertaking alongwith an application format as annexed through the State Directorate of ISM&H with a copy to the Director Incharge in the Deptt. of AYUSH. If the State Directorate of ISM&H fails to intimate the Department of AYUSH either regarding forwarding the application or rejecting the application within 30 days of submission of application to State Directorate, the Deptt. of AYUSH can take an independent view.

- (ii) In case where appraisal of nominee of Department of AYUSH is required, the applicant institution can send a request to Director Incharge in the Deptt. of AYUSH for deputing the nominee alongwith the DPR of the Project.
- (iii) All applications shall be accompanied by a copy of the latest permission regarding the continuation of the applicant institution.

## Assistance to private but not for profit Institutions:

- Private Institutions having at least 80% teachers as per CCIM and CCH norms will also be provided assistance based on the Detailed Project Report. It will be screened by a high level Committee to ensure that the existing gap in the institutions are identified and filled in. The assistance provided to these Institutions shall be through an interest free loan as per eligibility criteria provided in the scheme. A scheduled bank will administer this component of the scheme and Department of AYUSH will provide the interest subsidy. There will be a moratorium on repayment for five years and the loan will be payable in five equal installments thereafter.
- The Scheme will be screened by a Project Screening Committee comprising of the following :

(i)	Secretary, Deptt. of AYUSH	-	Chairperson
	(Secretary (AYUSH) may authorize the concerned Joint Secretary to chair a particular meeting of the Screening Committee)		
(ii)	Financial Adviser or his nominee	-	Member
(iii)	Concerned Joint Secretary	-	Member
(iv)	Concerned Adviser	-	Member
(v)&(vi) Two renowned AYUSH Experts nominated by Secretary (AYUSH)		-	Member
(vii)	Director In-charge	-	Member Secy.

### Programme Management Unit

There will be a programme management unit for this scheme under Joint Secretary (AYUSH) for planning, implementation and monitoring of this scheme. The technical consultant and support staff would be hired on contractual basis for providing technical and managerial support to the PMU.

• Monitoring Committee would be constituted for monitoring of the implementation of the above schemes in different States as follows :

(i)	State Director of ISM&H	-	Chairperson
(ii)	Nominee of the Deptt. of AYUSH	-	Member
(iii)	One renowned AYUSH Expert of the area to be nominated by Deptt. of AYUSH.	-	Member

Monitoring Committee will submit quarterly progress report and the 2<sup>nd</sup> Instalment will be released only on the basis of reports of the Monitoring Committee and Statement of Expenditure authenticated by the Principal of the Institution and countersigned by State Director (ISM&H).

#### Mid-term Assessment and Monitoring

The Project Screening Committee shall act as the central monitoring agency for the scheme. Further, a mid-term assessment of the scheme would be done after two years. In case, the off-take under the scheme is not increasing, the EFC will be approached after the mid-term evaluation.

#### **Concurrent Evaluation**

The implementation of this Scheme will be subject to concurrent evaluation based on a 20% random sample. The concurrent evaluation will be undertaken by a Committee as follows:

- (i) Director, Rashtriya Ayurveda Vidyapeeth, New Delhi.
- (ii) Dy. Advisers (Ay.)/(Unani)/(Siddha)/(Homoeo.), Deptt. of AYUSH.
- (iii) Director of the nearest CRI/RRI of the concerned AYUSH Research Council or his nominee.

### Financial Corpus for 11th Plan

This Sub-scheme has been clubbed with other two Centrally Sponsored Schemes under the Centrally Sponsored Scheme 'Promotion of AYUSH' for the 11<sup>th</sup> Plan. Steering Committee of the Planning Commission has proposed a quantum of Rs. 550 crore for this sub-scheme for the 11<sup>th</sup> Plan. The Plan provision for the 1<sup>st</sup> year of the 11<sup>th</sup> Plan is Rs. 47.00 crore. However, depending upon the implementation and the performance of the scheme, it is proposed to provide at least Rs.125 crore for the scheme each year for the remaining 4 years of the 11<sup>th</sup> Plan.

### **Relaxation of guidelines**

Guidelines prepared for the Scheme are only illustrative and not exhaustive. The implementation of various Centrally Sponsored Schemes during the 10<sup>th</sup> Plan shows that all the unforeseen situations can not be anticipated and it is desirable to have greater flexibility in the implementation of the scheme. With this objective in view Secretary (AYUSH) in consultation with Financial Adviser would be competent to change the various norms prescribed under the guidelines including eligibility criteria and norms for recurring/nonrecurring expenditure depending upon the merits of a particular case. Such relaxation will be on a case to case basis depending on the merits of that particular case and shall not be treated as a precedent.

## Release of funds to the implementing agencies

Funds will be released to the Government institutions directly and in case of Government aided and private but not for profit institutions through the State Health Societies.

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# Application for grant-in-aid under the Centrally Sponsered Scheme for Development of AYUSH institutions

## A. BASIC INFORMATION

- Name of the Institute with full postal address 1. Tel. No. Fax No.
- 2. Status of the Institute & the college with which (i) Govt. associated (ii)Govt. aided (iii) Private
- 3. Details of courses run by the college :-
  - (a) Graduate
  - (b) Post-Graduate (No. of Deptts.)
  - (c) Others
- 4. Name of the University with which the institution is affiliated (Year of affiliation)
- 5. Year and month of recognition of the Insitute by CCIM/ CCH/ Government of India, as the case may be. Whether the college has completed 5 years and a batch of students passed out.
- 6. Admission capacity allowed by CCIM/ CCH (a) U.G..... (Please attach copy of permission letter)
- 7. No. of students passed out every year (for last (a) U.G..... three years)
- 8. Whether the institute is following the syllabus prescribed by the CCH/CCIM and if so, since when.
- 9. Whether the institution has been visited/inspected by CCIM/CCH, if so, a copy of their latest report may be attached.
- 10. A report indicating to what extent deficiencies, if any, pointed out in the last report of CCIM/CCH have been fulfilled.

- (b) P.G in each deptt.....
- (b) P.G in each deptt.....

- 11. (a) Whether the institution has its own attached hospital?
  - (b) If so, the No. of beds available.
  - (c) Average bed occupancy during the last one year

## **<u>B</u> <u>PURPOSE</u>**

- 1. The purpose for which the grant is required(Please give detailed breakup):
- 2. If the application is for capital works, give full details with justification for their plan with estimates of Capital Works; upkeep and maintenance of above facilities duly approved by Architect of PWD, CPWD, HSCC, NBCC or any other Govt. approved agency.
- 3. Whether the applicant has received any Assistancefor the above purpose from the Central/State Govt./other Govt. agency in the past? If so, the details thereof (year-wise) and photocopies of the utilisation certificate and other related documents/ letter of this Department accepting U.C., in respect of previous grants, if any, may be attached.
- 4. Annual expenditure of the Institute during the last three years (year-wise) statements in this connection duly approved by the audit authority in case of Govt. hospital and Chartered Accountant in case Govt. aided/ Private Institute may kindly be added.

5. Please indicate the details of the teaching staff of each teaching Department

<u>Sl. No.</u>	Name	<b>Qualification</b>		
(1)	(2)	(3)		
Full Time				
(4)				

(4) Yes/No

Signature of the applicant

(with rubber stamp)

Name in Block Letters

Phone:

Date

## C. <u>RECOMMENDATION OF THE STATE GOVERNMENT</u>

Sub: Grant-in-aid scheme for Development of AYUSH institutions.

This institution has been visited by the .....
 The proposal for sanction of financial assistance has been scrutinized by the Office of

. . . . . . . . . . . . . .

the.....

.....

3. The State Government recommends a grant of

4. It is also certified that

(i) The college has completed 5 years of existence and one batch of students has passed out of the college.

(ii) The State Government have examined the audited statement of accounts of..... for the last 3 years and are satisfied that the grant-in-aid asked for by them is justified by their financial position and that all previous grants received by them from various sources have been utilised for the purposes for which the grants were sanctioned.

(iii) The State Government are satisfied that the institution has the experience and managerial ability to carry out the purposes for which the grant of financial assistance has been asked for.

(iv) There is nothing against the organisation or its office bearers/staff which should disqualify them from receiving the financial assistance from the Government of India. It is also certified that the institution or and of its office bearers is not involved in any corrupt practices and court proceedings.

(v) The institution is not of a local character.

(vi) The information provided by the institution in paras.....of its application for grant is true and complete in all respect.

(vii) The college has furnished utilisation certificates and related documents in respect of the previous grant

Signature of DIRECTOR (AYUSH)

Of State Government

(with rubber stamp)

Name in Block Letters

To,

The Under Secretary Deptt. of AYUSH Ministry of Health & F.W. Red Cross Building, New Delhi-110001